

**PARK CITY COUNCIL MEETING  
SUMMIT COUNTY, UTAH  
MARCH 22, 2007**

PUBLIC NOTICE IS HEREBY GIVEN that the City Council of Park City, Utah will hold its regularly scheduled meeting at the Marsac Municipal Building, City Council Chambers, 445 Marsac Avenue, Park City, Utah for the purposes and at the times as described below on Thursday, March 22, 2007.

**Closed Session – City Council Chambers**

3:00 p.m.      Property

**Work Session – City Council Chambers**

4:50 p.m.      Council questions/comments

5:00 p.m.      Solid waste update

**Public Input (*any matter of City business*) – City Council Chambers**

6:00 p.m.      Mosquito abatement update – John Yassi  
Public input

Posted: 03/19/07

See: [www.parkcity.org](http://www.parkcity.org)

**Note: This future meeting schedule is TENTATIVE and subject to change.**  
**PARK CITY COUNCIL TENTATIVE MEETING SCHEDULE**

**March 2007**

- 29 Bonanza Drive traffic study – work (30 min) - KC  
Walkability projects – work – (45 min) JW  
Ordinance – 1450-1460 Park Avenue Subdivision – KC  
Council agenda Ordinance approving the Parcel B-2 Empire Village  
Subdivision - BR

**April 2007**

- 5 Joint work – Old Town plat amendments; PC Heights update; Main Street vertical  
zoning  
Special event parking – work – BA  
MFL amendment – Silly Sunday Market  
MOU between Park City and Summit County for Animal Control Services –  
(work/action)  
Dog park – work session w/public input (30 min) - KF  
Trails master plan - work  
MOU between Park City and Summit County for Animal Control Services  
12 **No meeting**  
19 Emergency preparedness – work  
Trails master plan - work  
Continuation of an Ordinance approving the 621 Woodside Avenue plat  
amendment  
Continuation of hearing - Ordinance - LMC Chapters 2.2 HR-1, 2.7, ROS; 2.23,  
CT; 4, Supplemental; 5, Architectural Review; 15 Definitions  
Ordinance - Municipal Code Title 3, Chapter 3, Campaign Disclosure  
Amendment  
26 **No meeting**

**May 2007**

- 3 Recreation needs assessment (45 min) – work  
10 **No meeting**  
17  
24  
31

**Pending Items:**

Naming rights contract  
General Plan - Park/Bonanza  
Electronic voting  
Noise/outdoor decks  
Air quality discussion  
Regional bus service SLC  
Resort cities/transit tax – 01/08

**Tentative “no meeting” dates:**

June 14

July 26

August 16

September 6

October 18

November

December 27



**DATE:** March 22, 2007  
**DEPARTMENT:** Public Works  
**AUTHOR:** Jerry W. Gibbs, P.E.  
**TITLE:** Main Street Solid Waste Update  
**TYPE OF ITEM:** Informational-Work Session DRAFT

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**SUMMARY RECOMMENDATIONS:** Discuss issues and give staff direction regarding the City's role with solid waste and recycling on Main Street and in Swede Alley.

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**DESCRIPTION:**

**A. Topic:** Main Street Solid Waste and Recycling Update

**B. Background:**

The "Park City Municipal Corporation Solid Waste Strategic Plan" was adopted by Council on May 25, 2006. A copy is attached. Four goals were identified.

1. Enhance the look of Main Street and Swede Alley by eliminating dumpster blight.
2. The County should develop an integrated and equitable solid waste management plan by 2011, which is the termination date of the existing county contract with Allied Waste
3. The County should enhance its support for recycling.
4. Summit County should explore the most cost-effective, safe, and environmental friendly method to remove residential and commercial trash and recycling.

The Board of County Commissioners (BCC) has received a copy of our Strategic Plan and they have made some decisions consistent with Council's intent. For example, the County chose to issue a residential hauling contract to Allied Waste and not pursue a county operation at this time. However they have made decisions contrary to Park City's strategic plan such as opening the commercial hauling market such that each commercial entity can contract with the trash hauling entity of its choosing. The County does not have a current master plan that lays out a framework to facilitate decisions and minimize conflicts in the future.

On January 11, 2007 (staff report attached) during work session, staff discussed Solid

Waste Issues as it relates to the Main Street/Historic District. Staff was directed to encourage the County to continue their efforts with commercial trash. The Board of County Commissioners has decided to not financially support or be involved with the removal of commercial solid waste within Summit County.

Mike Sweeney has taken the lead for the HMBA subcommittee. At the HMBA Board meeting the discussion centered on the form of financing the Main Street merchants should pursue. The Business Improvement District (BID) appears to be the choice of HMBA for solid waste removal but there is hesitation about expanding to other programs. Council will recall that a BID was voted down by Main Street Merchants after established by Council in 2003. Members of the HMBA subcommittee; Council liaison to the County Trash Committee Joe Kernan; Park City Mountain Resort; and staff met on March 9, 2007 to discuss the July 1 transition, BID and the next steps.

Bret Howser from the Budgets and Grants Department prepared a comparison of the funding options for the Main Street Area in the January 11, 2007 City Council Report. The options were:

- Special Service District (SSD);
- Business Improvement District (BID); and/or
- Business License Service Enhancement.

The BID appears to be the direction under consideration by the HMBA subcommittee. The following is a summary of a BID.

- A BID is formed for the purpose of general promotion of business activities.
- Ten percent of business owners are required to sign a petition to create a BID
- Fifty percent of business owners in the proposed district are required to file written protests to defeat the creation of a BID.
- The BID is an agency of the City Council
- The BID may have a Board appointed by the City Council or have staff administer the BID.
- City Council approves budget and contracts
- City may levy a tax on businesses within the BID
- Expenditure are restricted to the BID (similar to an RDA)
- Uses/Programs can be expanded
- Requires business (not property) owner endorsement
- Increase in City administration costs
- A 3-4 month implementation timeline

The City currently has costs of about \$100,000 per year related to the removal of Main Street trash removal. Costs are broken down as follows:

- Pedestrian Trash cans along Main Street, Swede alley and in China Bridge. (\$45,000)
- Chrysalis contract (\$14,000)
- Compactor service (\$19,000)

- Enzyme treatment in the summer to reduce smell (\$14,500)
- Cleanup in and around the two compactor facilities (\$4,000))

### **C. Analysis:**

#### **County Solid Waste**

There have been a number of issues with respect to solid waste discussed and acted on by the County Commission since December 06. Some of the issues are:

- a five year residential waste hauling contract;
- -loosening of the residential definition to include multi-family units that were identified as commercial;
- a new five year residential recycling contract that includes additional residential areas; and
- discussions to expand the Three Mile Landfill.

Solid waste is becoming the next large community issue. Outstanding issues impacting Park City and its residents are:

- increasing cost to provide services;
- moving away from property tax funding to a fee based system;
- providing efficient recycling services;
- adequate support for Recycle Utah, disposal of household hazardous waste; and
- planning to meet our needs in the future.

City staff has recommended and received support from the County staff, the County's Solid Waste Committee and the BCC to engage in a solid waste master plan. The efforts to date have been piecemeal and not comprehensive in nature. Staff suggested to the BCC, that Park City may be willing to fund portions of a master plan and a household hazardous waste trailer.

The City and the County have previously completed successful discussions and decisions on recreation, transit and water. City Council should consider if it is time to meet with the Board of County Commissioners to discuss a master plan; funding of solid waste services; permanent home for Recycle Utah; and other solid waste issues.

#### **Main Street Solid Waste**

If the HMBA has not made a decision by mid-April, the City will need to develop a strategy and management plan for trash removal for the community dumpsters and compactors. Council should provide direction as to what degree they would like to be in the Main Street trash business. The HMBA committee is expected to make a recommendation at their March meeting. The possible **Options** are:

1. Form a BID, SSD, or Business License Service Enhancement District.
2. Request the City to issue a mutually exclusive contract for all commercial solid waste.

3. Take no action and have the City administer an enhanced service area. Defined by all businesses that do not have a contract for their own dumpsters within the service area. Includes bidding of services, managing a third party contract and enforcement of payment.
4. Take no action and continue with Allied Waste (AW). AW is currently unable to withhold services from businesses choosing not to pay. Service fees could be subject to change without notice

Options 2, 3 and 4 will need an ordinance to allow:

- The City to identify a solid waste contractor and develop a monthly service fee based on:
  - the business use type;
  - square footage as identified on their individual business license; and
  - residential trash collection at the County rate for single, family residential.
- Require all businesses and residences between Heber Avenue and Daly Avenue on Main Street that do not have a private dumpster and/or are not included on the County's residential contract to assign a proportionate share of the community dumpster/compactors charges and pay a monthly service fee,.
- Failure to pay- Businesses that fail to pay the monthly service fee could face enforcement action and may have their business license revoked.
- Staff is encouraged the HMBA is working toward an acceptable plan for the removal of solid waste on Main Street and Swede Alley. However, if an acceptable plan is not presented, staff is recommending Option 4 to give the HMBA additional time. If the HMBA decides not to form one of the three possible districts, option 3 would be the next step to bid services fees for a three to five year period.

## **Main Street Recycling**

The Parks Department manages approximately 38 trash cans on Main and 9 trash cans in Swede Alley of the type used during the Olympics. During the Olympics, the lids identified if they were a trash or recycling can. All of the cans have trash lids, however, one container was found to have had a recycling lid installed by error. It was replaced after a question was raised in City Council if we were recycling. Parks is checking to make sure the appropriate lids are on all of the trash cans. Parks still has about 55 of the Olympic trash cans in storage.

The Mayor and City Council has asked Staff to explore the opportunity to recycle on Main Street. The City does not have any recycle containers on Main Street. During the summer of 2002 the Parks Department placed recycle containers besides regular trash containers. The program was ended due to the continued contamination of the

recyclables. Staff determined the effort was not effective. The City has a cardboard compactor located in the Transit Center Trash Building. Upper Main Street businesses complain the baler is not convenient. There is limited recycling by businesses. It is based on personal choice. The Board of County Commissioners has asked their staff to explore commercial recycling opportunities and provide technical support as needed.

A successful program will need to have goals identified. Possible goals are:

- Supports our sustainability goal
- Financial (breakeven, loss%)
- Recycle 1400 gallons per week per station that previously was sent to the Summit County Landfill
- Visitor Impression-Green City/other resort towns are recycling
- Government should set the example

Recycle Utah provided us with a public service contract proposal to provide recycling bins for pedestrians on Main Street and a recycling center for businesses. Please note that per Council adopted budget policies, Council liaisons (Jim Hier and Candy Erickson), will provide Council with a recommendation as part of the budget process. Staff is not seeking direction on this proposal, but wanted to include the information. A copy of the full proposal and cost estimates are attached. A summary of the proposal is below

- Recycling Bins to be located in pocket parks along Main Street ( 4 locations)
- Three cluster bin called "The Woodie" marked for plastic, aluminum and trash. A trash can is necessary to minimize contamination of the recyclables.
- Estimated cost to have recyclables removed is \$10 to \$20 per location
- Estimated annual cost is \$10,000 per year



The Woodie

## **Business Recycling Options**

Option A- Add an additional cardboard compactor at the top of Main (possibly the Brew Pub Lot or the green area south of the Old China Bridge Parking Structure). The estimated cost of a baler w/installation is \$23,000 plus site preparation, utilities, and training. (Recycle Utah's preferred option)

Option B- Option A plus an eight yard bin for commingled recyclables except glass. Estimated additional cost \$260 per pull, \$25 rebate to \$100 charge for contaminated loads

Option C- Option A plus a full recycling center, enclosed, containing 5-30 yard containers for mixed paper, aluminum, brown glass, clear glass, and mixed metal and staffed seven days a week. The estimated cost is an additional \$42,000 per year plus site preparation, utilities, and personnel.

### **D. Department Review:**

Legal, Public Works, and the City Administration have reviewed the staff report.

### **Issues for Discussion:**

- A. Acceptable level of involvement by the HMBA and the City to implement a strategy for the removal of solid waste trash from Main and Swede Alley.**
- B. Goals for recycling on the street and within businesses**
- C. Should the City implement recycling opportunities on the street and when?**
- D. Should the City implement a business recycling opportunity by installing an additional cardboard baler and/or 30 yd recycling bins in Swede Alley?**
- E. Should the City Council and the Board of County Commissioners hold a joint work session to discuss solid waste issues?**



**DATE:** May 25, 2006  
**DEPARTMENT:** Public Works  
**AUTHOR:** Jerry W. Gibbs, P.E.  
**TITLE:** Solid Waste Strategic Plan  
**TYPE OF ITEM:** Legislative

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**SUMMARY RECOMMENDATIONS:** Adopt by resolution the 2006 Solid Waste Strategic Plan

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**DESCRIPTION:**

**A. Topic:** Solid Waste Strategic Plan

**B. Background:**

On March 23, 2006, staff discussed with the City Council:

- Dumpster litter on Swede Alley and the resources necessary to maintain
- County's consideration of making trash an Enterprise Fund and removing the General Fund contribution
- Determine the right mix of recycling in County Solid Waste Master Plan
- Park City's role in commercial trash hauling
- Assurances Park City would need if the County operated a residential trash service

Staff returned on April 27 to discuss the Prioritization of Solid Waste Initiatives. There were no comments on the proposed Vision. The discussion centered on solid waste as an essential service being provided by Summit County and equity within customer classes.

**C. Analysis:**

Strategies 2-1, 2-2, and 4-1 have been modified slightly from what was in the May 18, 2006 Council packet to better reflect the comments made at the April 27 work session meeting. The tone of the goals and strategies are intended to reflect the areas of importance of the general City Council to the Board of County Commissioners and suggest the BCC take into consideration as they consider solid waste issues.

**Vision:** Park City believes that sustainability today will benefit generations to come. Summit County should continue to provide environmentally sound integrated solid waste management (waste reduction, landfilling, recycling, household hazardous materials diversion & composting) services for Park City citizens and businesses.

| GOALS                                                                                                                           | STRATEGIES                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | ACTIONS |
|---------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|---------|
| 1. Enhance the look of Main Street and Swede Alley by eliminating dumpster blight                                               | 1-1. Have all dumpster screened or removed by June 2007<br><br>1-2. PCMC and HMBA to partner to develop strategies to improve trash handling by summer 2006<br>1-3. Cooperate with Summit County, Recycle Utah, commercial areas, PCMC and solid waste /recycle contractors to develop a commercial recycling program by Summer 2007                                                                                                                                                                                                                                                                                                                                                                                                              |         |
| 2. The county should develop an integrated and equitable solid waste management plan by 2011 (the length of the next contract). | 2-1. Summit County should consider a pay as you throw volume based rate structure for only commercial and C& D (construction & demolition) solid waste disposal.<br>2-2. Summit County should adopt multiple tier residential and business customer class. Each tier within a class should be equitable and consideration should be given to equity within each class.<br>2-3. Property tax is an appropriate source to fund solid waste services. Funding levels should remain adequate to support the residential customer class cost of collection, processing and disposal.<br>2-4. Develop waste reduction strategies & goals based on the length of time the landfill should remain open and growth rates<br>2-5. Investigation of an urban |         |

composting including recycling of wastewater biosolids and trash sorting operation

3. The County should enhance its support for recycling.

3-1. Summit County should partner with PCMC to fund a permanent home for Recycle Utah.  
3-2. Support of Recycle Utah in obtaining ~~five~~ one tub grinders for yard and construction waste

4. Summit County should explore the most cost-effective, safe, & environmental friendly method to remove residential and commercial trash and recycling

4-1. When considering a change from private waste services to public, complete a comparative analysis taking into consideration: national trends; financial risk and liability; capital investment; improved level of service; health and safety concern; lack of a competitive market; and health and safety related issues.

**Department Review:**

The following departments have had an opportunity to provide input to the process, Budget & Grants, Public Affairs, Public Works, Special Events, Economic Development and the City Administration.

**ALTERNATIVES:**

A. **Adopt the 2006 Solid Waste Strategic Plan resolution** (Staff recommended)

B. **Continue the Item:**

D. **Do Nothing:**

**SIGNIFICANT IMPACTS:**

The Summit County Commission is looking for input on how to proceed with trash collection. A citizen committee representing each town and populated areas in the Basin are reviewing selected issues. A comprehensive vision, goals and strategies from Park City may be helpful to the Commission to take a broader look at solid waste issues prior to the conclusion of the new trash-handling contract.

**CONSEQUENCES OF NOT TAKING THE RECOMMENDED ACTION:**

The lack of a clear direction will not optimize the solid waste services being provided.

**RECOMMENDATION:**

**Adopt the 2006 Solid Waste Strategic Plan.**



**DATE:** January 11, 2007  
**DEPARTMENT:** Public Works  
**AUTHOR:** Jerry W. Gibbs, P.E.  
**TITLE:** Main Street/Historic District Solid Waste Update  
Solid Waste Issues  
**TYPE OF ITEM:** Informational-Work Session DRAFT

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**SUMMARY RECOMMENDATIONS:** Discuss issues and give staff direction regarding the City's role with solid waste on Main Street and in Swede.

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**DESCRIPTION:**

**A. Topic:** Main Street/Historic District Solid Waste Update Solid Waste Issues

**B. Background:**

Solid waste management is a county function funded through the County's portion of property tax that all businesses and residents pay. Until 2000, G & F Waste provided individual trash bag pick up for residential and commercial users. G & F Waste would negotiate rates and service levels for discerning commercial customers. Some commercial establishments had manual trash service by placing garbage bags on the sidewalk at the close of business to be picked up the next morning. Often trash bag contents would be littered on Main Street depending on the activity level of the nightlife the previous evening.

The Summit County Commission entered into an exclusive contract with BFI now Allied Waste (AW) in November 1999 for residential and commercial trash removal with service beginning on January 1, 2000. The contract provided for:

- Automated pick-up only;
- Exclusive rights to provide services to residential and commercial businesses;
- Uniform pricing structure based on volume and frequency of pick-up adjusted annually based on CPI;
- Commercial businesses (except home business) are required to subscribe to the service;
- Collection for commercial non-payment is a AW issue;
- County will subsidize commercial rates by not charging a tipping fee;

- Seven-year duration ending December 31, 2006 with renewal option upon agreement of both parties.
- The County has extended the AW contract to June 30, 2007.

### **Main Street/Swede Alley Trash Removal:**

A merchant may use one of the following methods to remove trash from their Main Street business:

- A merchant may have exclusive use of a dumpster if it can be stored & screened totally within their property boundaries. A dumpster is leased directly from AW. The rate for dumping a container is based on size and frequency of dumping per week per their need. Examples are 350 Main and the Brew Pub has their own dumpster next to their building.
- A merchant can have individual tote cans to set out on the curb for pickup between six & 7 AM at the contract rate based on size and frequency. (Eating Establishment)
- Merchants that do not have space for their own dumpster or toters are required to pay for the use of community dumpsters located in Swede Alley. A formula using national standards for trash generated by certain business type was used to develop costs per square foot for general business types (restaurants, office, and retail) found on Main Street and Swede Alley. AW bills these businesses on Main Street and Swede Alley based on this formula, and the square footage identified in their business. The rate is annually adjusted for these merchants mainly due to non-payment of fees by a business. Since these are community dumpsters, service cannot be withheld. Examples are the dumpsters in the Brew Pub parking lot, behind Cisero's, and the compactors in China Bridge and across from the Transit Center.
- Public Works crews pick up pedestrian trash in the 55 gallon containers located on Main Street, Swede Alley and the Transit Center. Some merchants use these trashcans for convenience in lieu of the Swede Alley containers. Prohibited by City ordinance (6-1-6 Use of Public Trash Receptacles)
- A merchant may contract with a recycling contractor for the removal of designated material. There is currently no coordinated effort by the merchants to develop and support a commercial recycling program

Bagged trash and grease left around the dumpsters and compactors in Swede Alley is an ongoing problem. Public Works Operations Manager Pace Erickson estimates servicing the compactors, cleaning up trash around the compactors and dumpsters cost \$35,000 per year. He also uses Chrysalis to pick up stray trash in Swede Alley at a cost of \$14,000 per year. If the cost of removing trash from the 55-gallon trash containers is included, the total cost to the City is approximately \$100,000 per year for solid waste management. The City receives no direct revenues for solid waste management.

In September 2002, the City Council at the request of 10% of the business district passed a resolution to form a Business Improvement District (BID). More than 50% of

the businesses on Main Street protested the formation of the BID, defeating the formation of the BID.

Summit County is changing from a mutual exclusive contract for commercial solid waste and no tipping fee to an open market and implementing a commercial tipping fee beginning of July 1, 2007. The tipping fee could equate to an increase of about 35% of the current dumpster fee charge. The Board of County Commissioners (BCC) have been under pressure to open the commercial solid waste market to other haulers and the County Attorney's office has suggested the County does not have the authority to issue mutually exclusive commercial hauling contracts based on recent legal action. City staff has suggested to the BCC to consider issuing a non-exclusive commercial contract. There seemed to be no interest in pursuing a non-exclusive commercial contract. A transition plan has not been developed nor has the commercial business been notified other than the coverage provided by the local paper and radio station. .

### **C. Analysis:**

The HMBA has formed a subcommittee to make recommendations for handling trash on Main Street/Swede. The subcommittee members are Paul Marsh, Mike Sweeney and Rick Anderson. Their report date 11-06-06 was presented to the HMBA meeting held November 14, 2006. Their recommendations are summarized as follows;

#### **Commercial Trash – Main Street**

##### **General Conditions**

- Park City has the responsibility to provide a solution with support from HMBA, Chamber, Summit County, and individual business owners
- Transition should be seamless
- Level of service should be consistent with current service provided by BFI
- A Solid Waste District should be formed with an implementation plan to make the district independent in 3-5 years
- City or HMBA should administer the program. Program cost covered by property tax, contribution from County, City, Chamber, individual fee or other method of funding. Primary funding from the County budget, matching City contribution with the objective of "self-sustained" funding within three years
- County should recognize the tax base it receives from the Main Street businesses
- Cost to each business should be based on trash generation potential (restaurant versus office), participation in recycling of cardboard and paper
- Recycling- Set waste reduction goals with comparative evaluation to other resort areas
- Contracts – Community dumpsters to be bid from licensed county provider
- Special Events Contract-Individually negotiated

Bret Howser from the Budgets and Grants Department has researched alternatives for funding the solid waste removal for Main Street and identified the advantages and disadvantages of each. He has identified three options; a special service district, a

business improvement district and a business license service enhancement. The HMBA board suggested the district be expandable to include other activities such as marketing. Bret's report is as follows:

### **Option 1: Special Service District**

Under §17A-2-1300 of the Utah State Code, the City may create a Special Service District (SSD) to provide trash collection service.

#### Creation

The SSD is created by resolution either upon the Council's own motion or upon request and petition by affected property owners. The petition is required to be signed by at least 10% of the property owners (owners of 10% of taxable property value or 10% of registered voters) in the proposed district boundaries. Before the SSD may be established, the City shall give notice of its intention to establish the SSD and hold a public hearing. If the owners of more than 50% of the taxable property value or more than 50% of qualified voters in the proposed district file written protests to the establishment of an SSD, the City shall abandon the proposed district.

#### Governing Authority

An SSD "is a separate body politic and corporate and a quasi-municipal public corporation distinct from [the] municipality in which the service district is located." The City would have supervisory authority over the SSD, but may appoint an administrative control board. The Council may delegate any powers they choose to this board short of levying a tax, issuing bonds payable from taxes, call or hold an election for the authorization of a tax or a bond, or levy assessments.

#### Taxation

SSD's may impose fees/charges for any service provided. The governing authority may also adopt rules to assure the proper collection and enforcement of all fees/charges. The district may also levy a property tax with voter approval. The City shall create an additional fund for accounting purposes (similar to RDA Funds).

#### Advantages:

- 1) SSD is separate legal entity from City
- 2) Services can be outsourced
- 3) Flexibility in fee collection
- 4) Can create special improvement districts

#### Disadvantages:

- 1) No power for future business enhancement/promotion services
- 2) Many legal requirements to establish the district
- 3) Increased administrative burden for City (with additional fund)
- 4) Requires property (not business) owner endorsement

## **Option 2: Business Improvement District (BID)**

Under §17A-3-400 of the Utah State Code, the City may create a Business Improvement District (BID) for the purpose of general promotion of business activities.

### Creation

The laws governing the creation of a BID are similar to those of a SSD. However, where owners of 10% of the taxable property value or 10% of qualified voters in the proposed district are required to sign a petition to compel a municipality to create an SSD, 10% of business owners are required to sign a petition in the case of a BID. Similarly, more than 50% of business owners in the proposed district are required to file written protests to defeat the creation of a BID.

### Governing Authority

A BID is under the control of City Council and is considered an agency of the City. Council may appoint an administrative board for the BID, but is not required to do so. All actions taken by the board shall constitute recommendations to the governing authority and shall not constitute official action. The board will have authority to adopt/alter rules and regulations for operation, determine broad matters of policy regarding operation, and assist Council in the operation of the district in any manner that Council may direct.

### Taxation

The City may levy a tax on businesses within the BID. Such tax shall be levied and collected as the Council shall determine and shall be collected into and expended from a special fund (similar to the RDA funds).

### Advantages:

- 1) Powers for business enhancement/promotion are broad and may be expanded
- 2) Services can be outsourced
- 3) Flexibility in tax/fee collection
- 4) Requires business (not property) owner endorsement

### Disadvantages:

- 1) Is agency of City rather than distinct legal entity
- 2) Many legal requirements to establish the district
- 3) Increased administrative burden for City (with additional fund, administrative procedures, collections, enforcement, etc.)

## **Option 3: Business License Service Enhancement**

Under §10-1-203 of the Utah State Code, the City may charge an additional fee to businesses that require extra municipal services, including for public utilities and beautification.

### Creation

The City shall adopt an ordinance defining what constitutes the basic level of municipal services and what amounts are reasonably related to the costs of providing an enhanced level of municipal services.

#### Governing Authority

The City would assume full control and responsibility for providing trash collection in the Main Street service area. No authoritative board would be appointed other than, perhaps, an advisory committee of some kind if Council sees fit.

#### Taxation

The City's power to charge a business license fee is clearly laid out in State Code. Issues of collection, penalties, etc., then, are already resolved according to the City's current business license practices.

#### Advantages:

- 1) Increase to City's administrative burden is minimal
- 2) Process is relatively simple
- 3) Services can still be outsourced

#### Disadvantages:

- 1) Powers and future expansion are limited
- 2) Fee/Tax collection is defined and limited
- 3) City assumes full responsibility for providing service

#### **Expending Funds:**

For each of the options listed above there exist various alternative mechanisms for expending the funds. The City could employ its own resources and procedures (Finance Dept, city financial software, budgeting process, RFP process, etc.) to expend the funds and provide the desired services. The City might also issue a special service contract a Main St. business owner association (such as HMBA) to provide the service. The City could also appoint a citizen's advisory committee to assist in decision making or make recommendations to City Council and staff regarding how the money should be spent. In the case of a BID or a SSD, an administrative board could be appointed to make spending decisions. The City might use a combination of such practices as circumstances call for.

The City should consider, however, the potential ramifications of such decisions. For example, if the City decides to create a BID and handle the administration in house, a transfer to the general fund for administrative costs may be appropriate. Many such details will have to be worked out no matter which alternative Council chooses.

#### **D. Department Review:**

Budget & Grants, Public Affairs, Legal, Public Works, and the City Administration have

reviewed the staff report.

**Issues for Discussion:**

- A. Should the City consider issue an exclusive RFP and contract for commercial solid waste city-wide?**
- B. The BCC is abdicating their role with respect to commercial solid waste in the County. Should the City continue to press the BCC to find an acceptable solution?**
- C. Should the City consider implementing a Business Improvement District, Special Service District or a Business License Service Enhancement?**
- D. What role should the City have in managing the solid waste issues on Main (recycling, cleanup around compactors and dumpsters, pedestrian trash containers)?**

# Recycle Utah's Recycling Calculator

## Main Street Recycling Bins

*Designed to help calculate the cost of recycling.*

Just plug in different numbers to re-calculate your costs when assumptions change.

|     |                                                                 |
|-----|-----------------------------------------------------------------|
| 100 | Number of businesses on Main Street                             |
| 4   | Number of stations needed.                                      |
| 12  | Number of bins required. Trash, plastic, aluminum.              |
| 132 | Number of pickups per year desired. Average 12 weeks per season |

Pickup Schedule:

|     |                                                          |
|-----|----------------------------------------------------------|
| 48  | Summer Pickups - Memorial Day to Labor Day. 4 x per week |
| 12  | Fall Pickups - Labor Day to Thanksgiving. 1 x per week   |
| 60  | Winter Pickups - Thanksgiving to Easter 5 x per week     |
| 12  | Spring Pickups - Easter to Memorial Day. 1 x per week    |
| 132 | <b>Total pickups of recyclables only.</b>                |

<http://www>

|             |                                                  |
|-------------|--------------------------------------------------|
| \$ 10.00    | Cost per pickup per station. Plastic & aluminum. |
| \$ 1,320.00 | Total cost per station per year.                 |
| \$ 5,280.00 | Total cost per year, all stations.               |
| \$ 52.80    | Total cost per business per year.                |

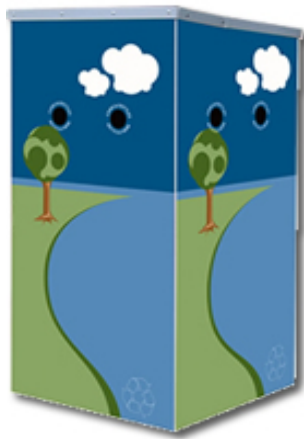
General Costs:

|            |                                                  |
|------------|--------------------------------------------------|
| \$10.00    | The cost per pickup.                             |
| \$1,200.00 | Approx. cost of The Woodie triad-qty disc avail. |

|             |                                                                          |
|-------------|--------------------------------------------------------------------------|
| \$ 4,800.00 | Initial bin costs for The Woodie. Contact Lake Tahoe for cheaper bin ven |
|-------------|--------------------------------------------------------------------------|

|             |                                                     |
|-------------|-----------------------------------------------------|
| \$10,080.00 | First year cost including bin purchase and pickups. |
|-------------|-----------------------------------------------------|





Event Kiosk \$250 each. 37" x 37" x 72"

<http://www.recyclingbin.com/product.aspx?id=26>

Not recommended -- too big



Outdoor Recycling  
System  
Heavenly Ski Resort  
South Lake Tahoe  
Cmsr Sally Elliott on  
City Tour, 2006

ndor.

Bins approx. \$1200 per triad. Qty disc avail over 6 bins

Lids & posts priced separately

Go to the website below for detailed information.

<http://recy-cal.stores.yahoo.net/woodrecsys.html>



# Recycle Utah's Recycling Calculator

## Swede Alley Recycling Center Costs

Plug in different numbers to recalculate your budget when assumptions change.

|                  |                                                                         |
|------------------|-------------------------------------------------------------------------|
| 100              | Number of businesses on Main Street                                     |
| 1                | Cardboard compactors                                                    |
| 5                | 30 yard bins for mixed paper, aluminum, brown glass, clear glass, mixed |
| 48               | Number of pickups per year excluding cardboard.                         |
| Pickup Schedule: |                                                                         |
| 12               | Aluminum                                                                |
| 12               | Paper                                                                   |
| 12               | Brown glass                                                             |
| 12               | Clear glass                                                             |
| 48               | Total pickups                                                           |
| \$ 175.00        | Approx. cost per pull per bin. Includes fuel surcharge.                 |
| \$ 42,000.00     | Annual cost of pulls (excluding cardboard).                             |
| \$ 9,100.00      | Annual cost of weekly cardboard pulls                                   |
| \$ 51,100.00     | Total cost of pulls                                                     |
| General Costs:   |                                                                         |
| \$175.00         | Recycle Utah preferred price for bin pulls from Western                 |
| TBD              | No rental costs if bins maintained by Recycle Utah                      |
| \$20,000.00      | Annual revenue of materials based on today's pricing                    |
| \$31,100.00      | Cost of pulls after materials sold                                      |
| \$511.00         | Annual cost per business before materials sold.                         |

Add costs for staffing the center and building construction, if desired

## **DISCUSSION DOCUMENT**

**FROM:** INSA RIEPEN, RECYCLE UTAH, PARK CITY

**FOR:** TOM BAKALY, PCMC  
Cc: Jerry Gibbs, PCMC

**PROPOSAL:** ***RECYCLING ON MAIN STREET IN PARK CITY***

**DATE:** 3/5/2007

The following is a two-part proposal for a possible recycling program of commodities on Main Street:

1. Recycling bins for passersby in pocket parks on Main Street
2. A Recycling Center for Businesses on Swede Alley

### **Recycling Bins to be located in pocket parks along Main Street ( 4 locations)**

**Stations:** 3 clustered, attractive bins called “The Woodie” modeled after Lake Tahoe to be placed in pocket parks. Please see picture on attached Recycling Calculator Excel spreadsheet. All clearly marked: plastic, aluminum cans and trash.

**Costs:** *Please see attached Excel spreadsheet.* Bids to be solicited from Curb It! And Good Earth, so an estimated \$10-20 per pickup per station has been applied. Joe Kernan says the low end is likely for The Woodie configuration, or PCMC to collect all recyclables, sort and drop off at Recycle Utah at no charge.  
***Please note:*** Local haulers do not pick up commingled material. Trash containers must be placed next to recycle bins to reduce contamination.

### **Business Recycling Options**

| <b>Option A: Cardboard Only</b>                                                                                                                                                                                                                                                                                                                 | <b>Option B: Commingled Bins</b>                                                                                                                                                                                                                                                                                                                                                                                                                                 | <b>Option C: Full Recycling Center</b>                                                                                                                                                                                                                                                                                                                                                 |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <ol style="list-style-type: none"><li>a. Swede Alley currently has one corrugated cardboard compactor located in a garage opposite the Transit Center.</li><li>b. Install a second cardboard compactor at the top end of Swede Alley.</li><li>c. Provide mandatory training to staff of all businesses on operation of the compactor.</li></ol> | <ol style="list-style-type: none"><li>a. Install a second cardboard compactor at the top end of Swede Alley</li><li>b. Install 8-yard bins for commingled recyclables next to selected trash bins. Paper must be separate; no glass collection.</li><li>c. Contract with the only hauler that accepts commingled recyclables – Allied Waste.</li><li>d. Provide mandatory training to staff of all businesses with the goal of reducing contamination.</li></ol> | <ol style="list-style-type: none"><li>a. Install a second cardboard compactor at the top end of Swede Alley.</li><li>b. Install five 30-yard bins for mixed paper, aluminum, brown glass, clear glass, mixed metal in Swede Alley.</li><li>c. Enclose business recycling center with locked gate.</li><li>d. Staff business recycling center with regular hours 7 days/week.</li></ol> |
| Costs: \$9,100.00 per bin or \$18,200 annually                                                                                                                                                                                                                                                                                                  | Costs: To be determined from Allied Waste. Contamination is an issue.                                                                                                                                                                                                                                                                                                                                                                                            | Costs: \$51,000 annually. Please refer to attached Main Street Recycling Center Calculator (attached Excel spreadsheet).                                                                                                                                                                                                                                                               |

**DRAFT**

**FROM:** INSA RIEPEN, RECYCLE UTAH, PARK CITY

**FOR:** TOM BAKALY, PCMC  
Cc: Jerry Gibbs, PCMC

**PROPOSAL:** ***RECYCLING ON MAIN STREET IN PARK CITY***

**DATE:** 3/5/2007

The following is a proposal for a possible recycling program of commodities collected on Main Street:

**Location:** **All pocket parks along Main Street ( 4 – 5 locations)**

**Stations:** 3-4 separate bins to be location next to a trash can. All clearly marked recycling bins might be for: glass, plastics, aluminum cans and possibly newspaper.

**Bins:** Proposal to come by Friday 3/9

**Cost of bins:** Proposal to come by Friday 3/9

**Pick up cost from haulers (Pick up**

- “Good Earth Recycling” - \$20 per day\*, per station. (\$16 for pick up , \$4.00 for sorting, as trash will be present in all bins)

- “Curb It Recycling” – \$25 per day\*, per station

\* plastic bags to collect the items would need to be provided by the city.

OR

- PCMC to collect all recyclables, sort and drop off at Recycle Utah at no charge.

***UNSORTED MATERIAL CANNOT BE PICKED UP BY THE LOCAL HAULERS!***

The idea of placing only one bin to collect anything recyclable is not feasible, as too much trash is being collected. We do not have a sorting facility in this country to deal with that challenge.

**Location:                    Swede Alley**

Stations:                    Swede Alley currently has one Corrugated Cardboard compactor at the lower end of the street.

**Recommendations:**

Recycle Utah would recommend the installation of another compactor at the top end of the street. RU would not recommend a separate glass bin (clear, green and brown commingled) to be located anywhere on the street. Separation is needed in order to get glass recycled. Open top bins WILL turn into a trash bin, as personnel generally does not show enough responsibility to keep commodities clean. They want to get rid of whatever they are carrying in the speediest possible manner. RU does not recommend any other bins to be placed on Swede Alley. All collection bins will turn into large garbage cans.

Recycle Utah cannot offer the service of maintaining additional bins, unless an employee could be hired to be present during opening times (this would required that all bins be fenced in for safety). The best possible result can be achieved with the installation of an additional compactor for corrugated cardboard and paperboard only.

Help in letting businesses and personnel know about dropping off at the recycling center 24/7 for free would be needed to combat the additional trash collection costs as of August 2007.

/ri

Grant, Draft. City recommendations 3.5.07

# Summit Mosquito Abatement District

2006 Review

# West Nile Summary For Utah

|            | Totals | Summit | Wasatch | S.L. | Ut.C |
|------------|--------|--------|---------|------|------|
| Human      | 157    |        |         | 57   | 65   |
| Mosquitoes | 468    | 3      |         | 290  | 93   |
| Bird       | 75     |        |         | 48   | 12   |
| Horses     | 69     | 1      | 3       | 11   | 19   |
| Chickens   | 78     |        |         | 25   | 23   |
| H. Deaths  | 5      |        |         |      |      |
| Carbon     | 1      |        |         |      |      |
| Utah Co.   | 2      |        |         |      |      |
| S.L. Web.  | 2      |        |         |      |      |

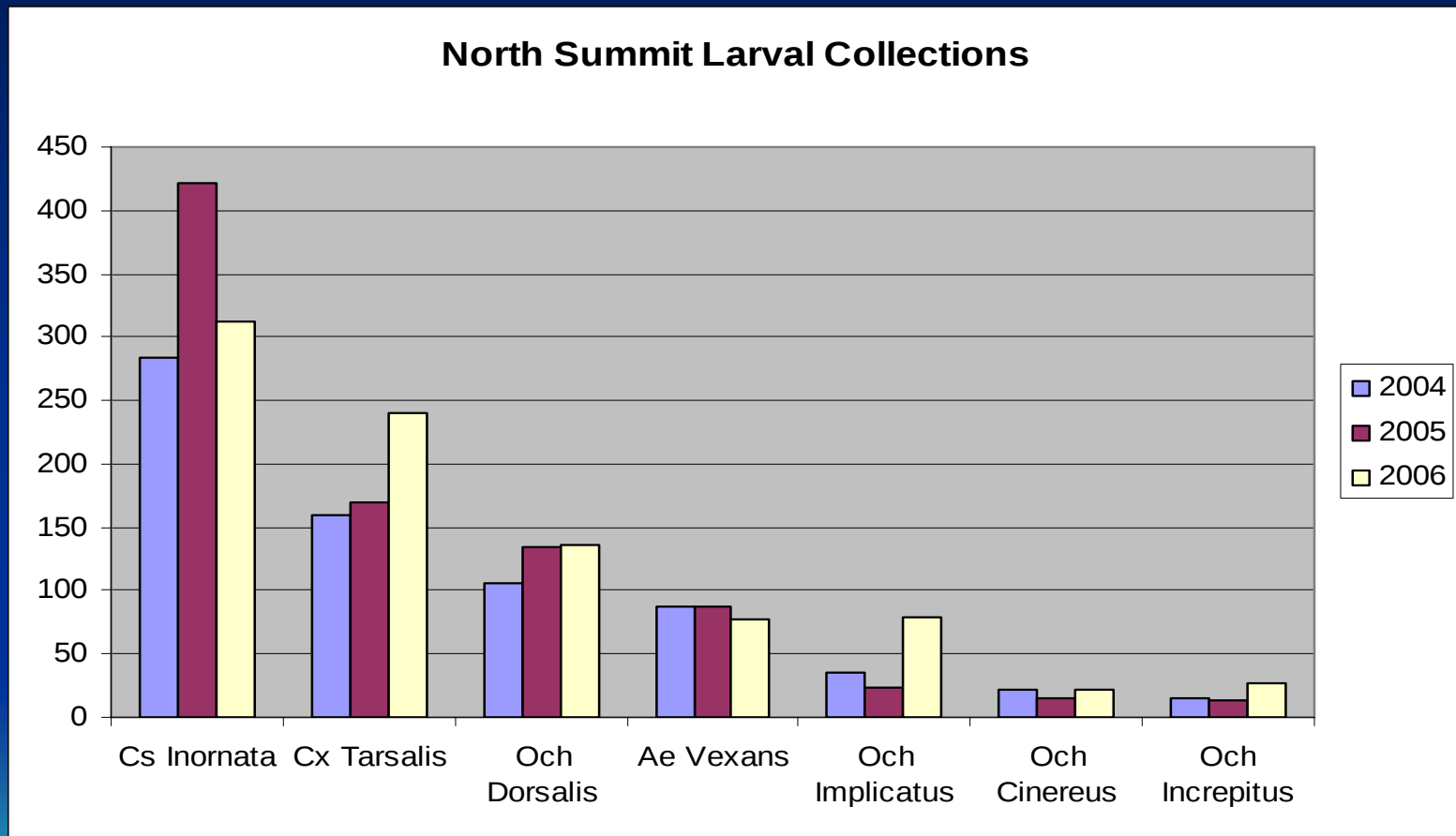
# New Developments

- Improved GPS System
  - Tracking fogging at night with maps and GPS points
  - New maps for treatment areas
  - Better public access to web site
- New Fogger
  - Three foggers total
  - Night fogging (9:00-10:00 PM)

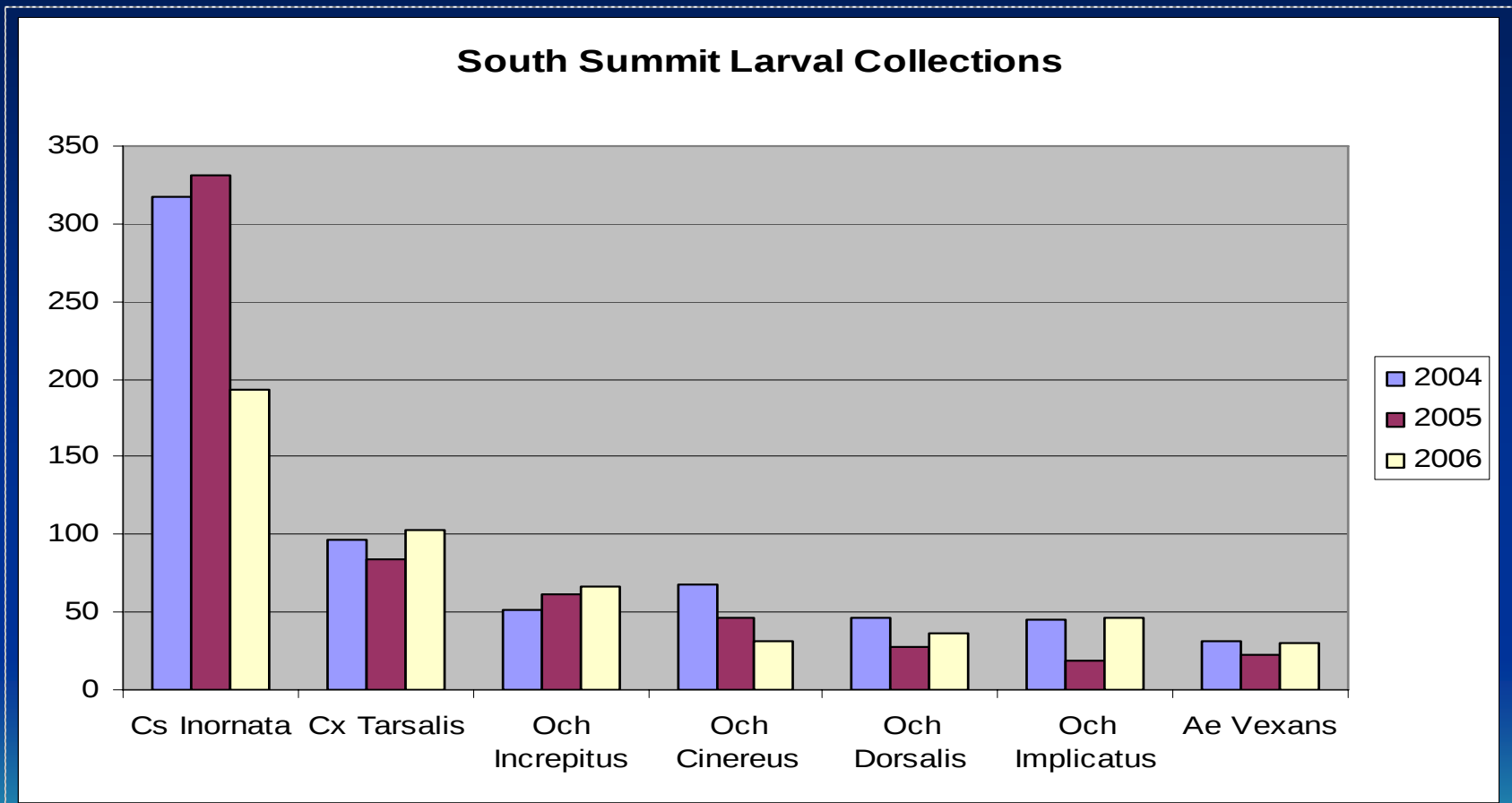
# Improvements Continued

- Additional CO<sub>2</sub> Traps and Light Traps
- Added emphasis on areas with WNV
  - Second field worker in Henefer and Chalk Creek
  - Renewed efforts to catch larval cycles to prevent hatch offs
  - Treatment with 4-5 workers in difficult areas

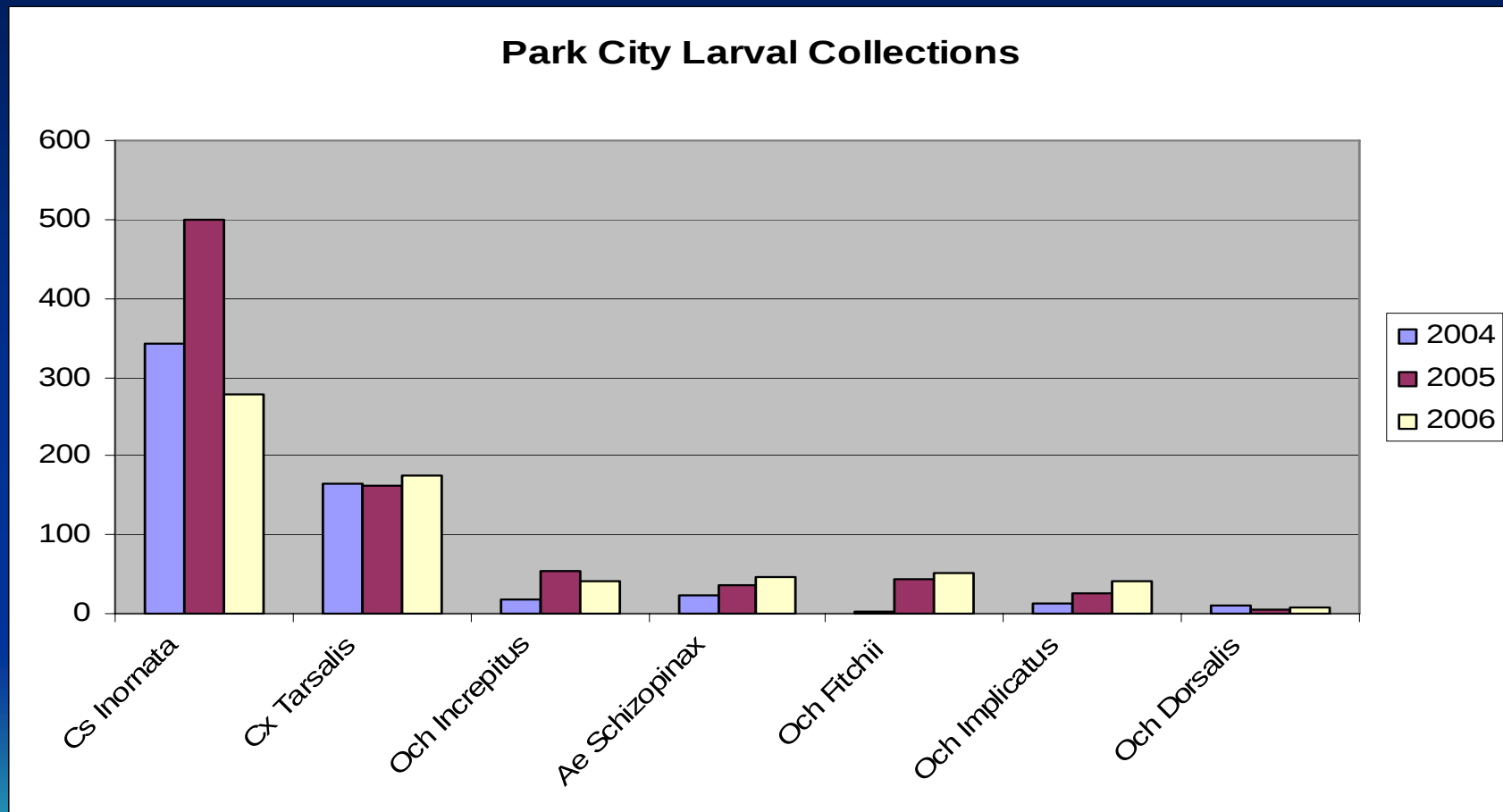
# North Summit Larvals 2004-2006



# South Summit Larvals 2004-2006

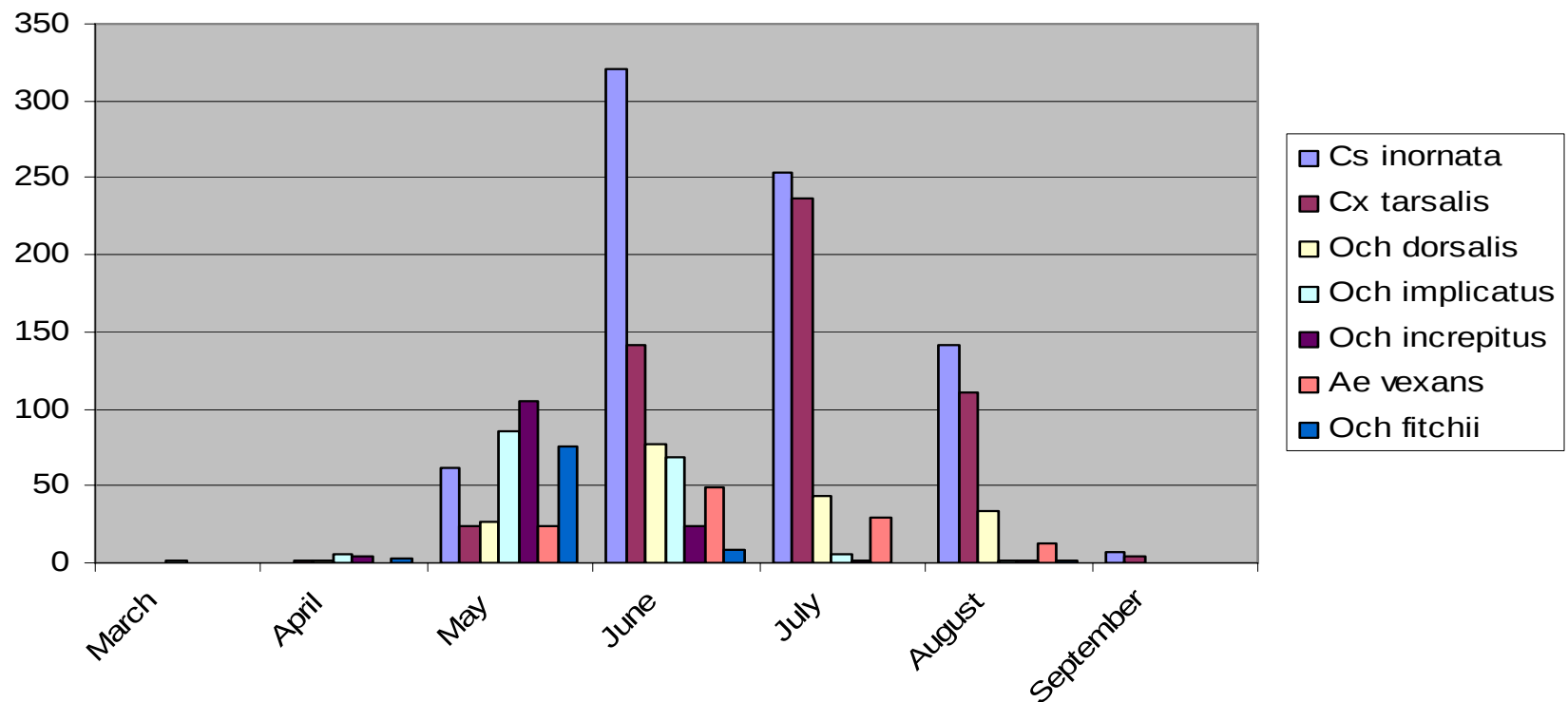


# Park City Larvals 2004-2006

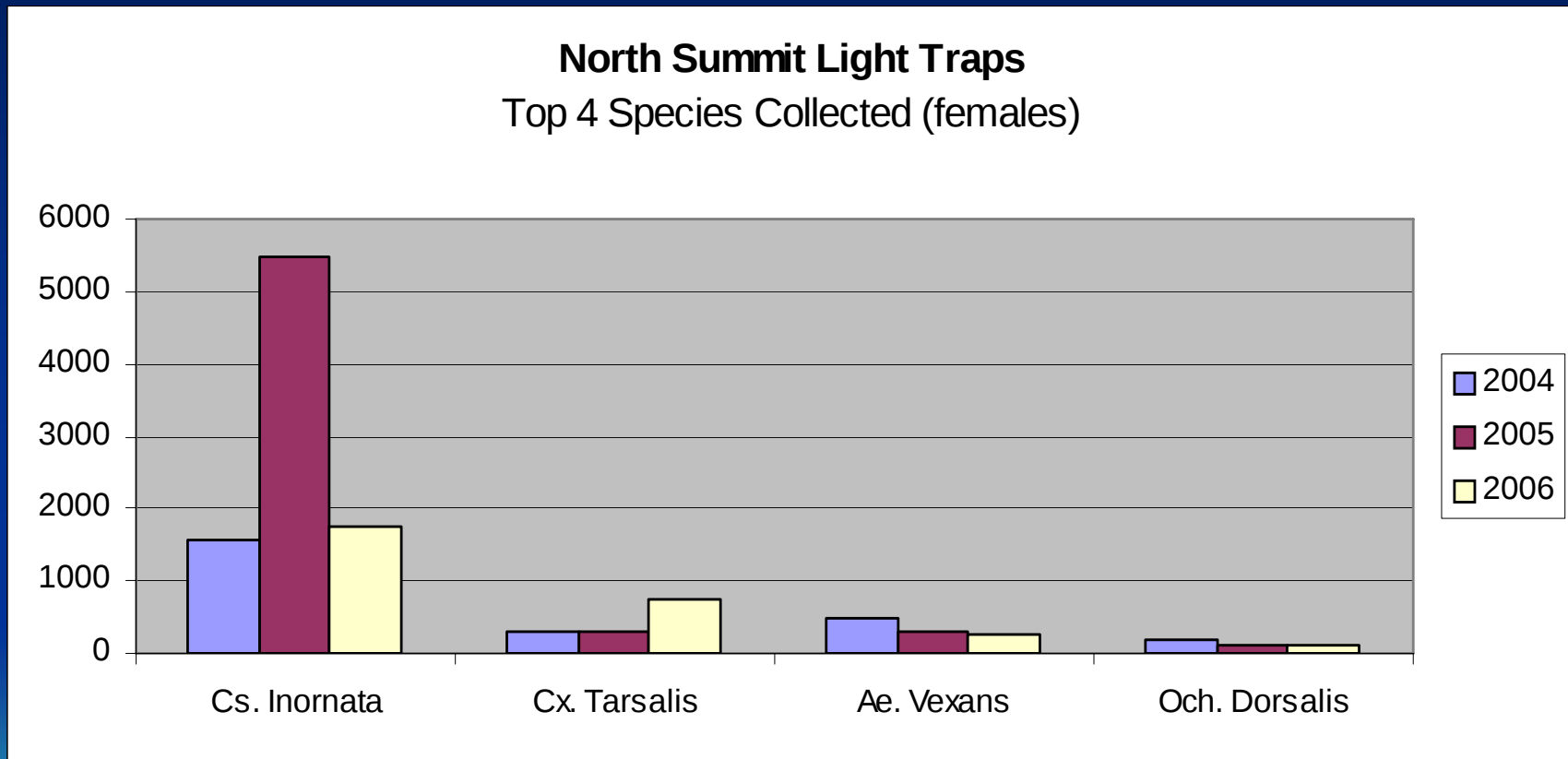


# District Larvals 2006

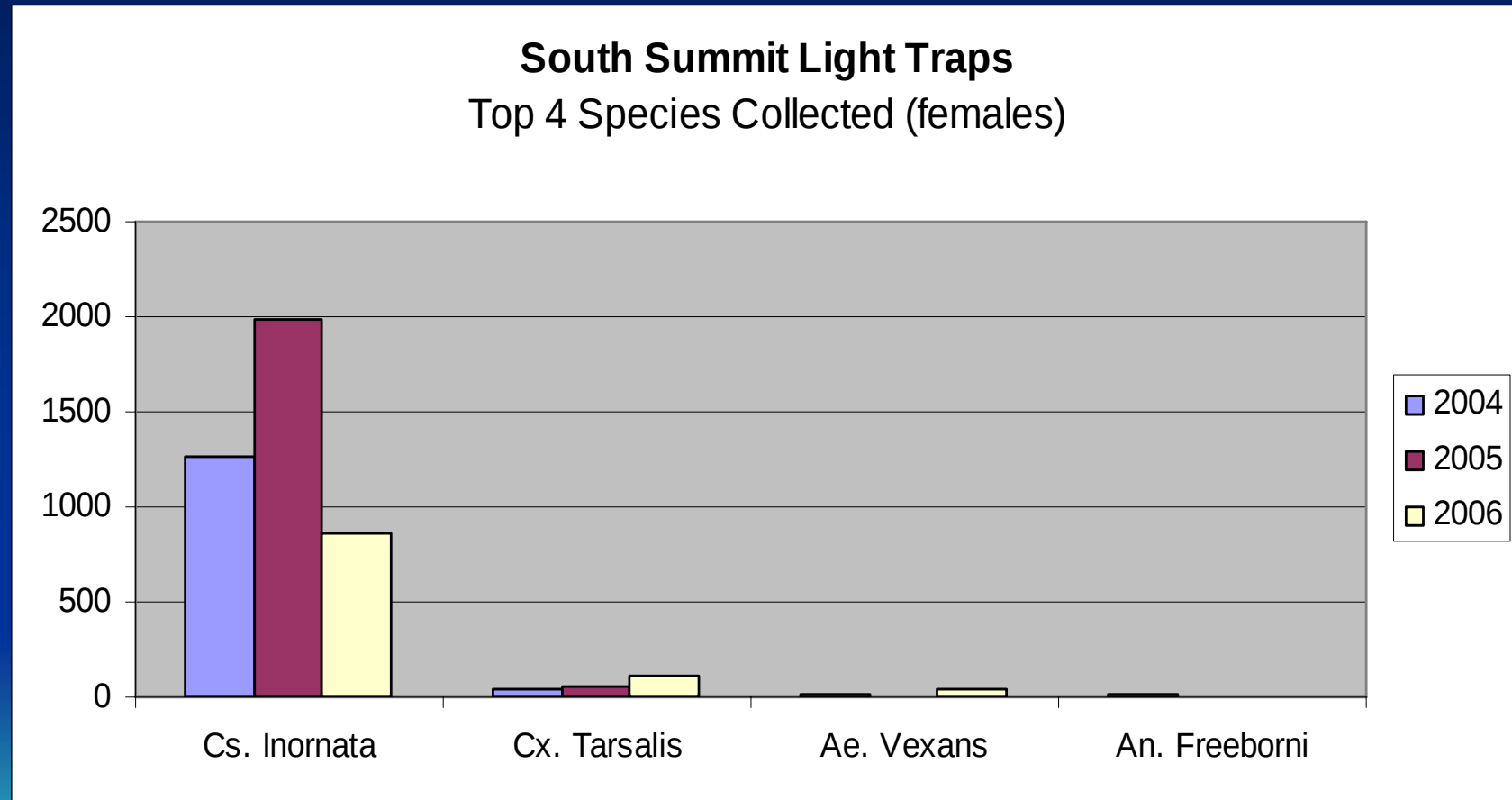
2006 Seasonal Distribution of Larvals



# North Summit Light Traps 2004-2006

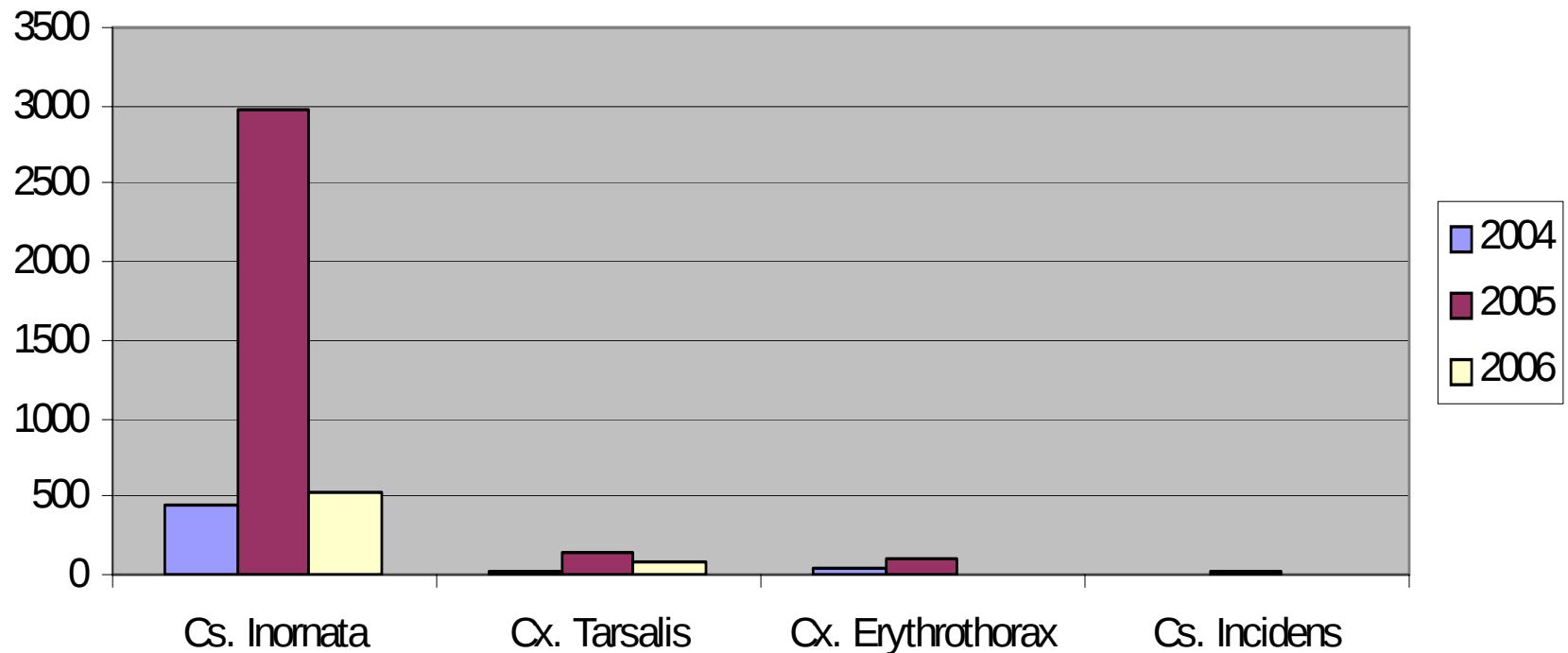


# South Summit Light Traps 2004-2006



# Park City Light Traps 2004-2006

**Park City Light Traps**  
Top 4 Species Collected (females)



# South Summit & Park City Species

| Multi-brooded    | Single-brooded          |
|------------------|-------------------------|
| Ae vexans        | Ae cinereus             |
| An freeborni     | Och cataphylla          |
| Cs inornata      | Och excrucians          |
| Cx erythrothorax | Och fitichii            |
| Cx tarsalis      | Och implicatus          |
| Och dorsalis     | Och increpitus          |
|                  | Och pullatus            |
| (Ae flavescens)  | Och schizopinax         |
| (Coq perturbans) | Och spencerii, stiticus |

# Summit Mosquito Web Site

HOME

RECORDS

APPOINTMENT

CONTACT INFO



[www.summitmosquito.org](http://www.summitmosquito.org)