



**PARK CITY COUNCIL MEETING
SUMMIT COUNTY, UTAH
MAY 7, 1998**

PUBLIC NOTICE IS HEREBY GIVEN that the City Council of Park City, Utah will hold its regularly scheduled meeting at the Marsac Municipal Building, 445 Marsac Avenue, Park City, Utah for the purposes and at the times as described below on Thursday, May 7, 1998.

AGENDA

Work Session - City Council Chambers - Lower Level

- 3:15 p.m. City Council questions and comments
- 3:45 p.m. Chamber/Bureau quarterly report
- 4:00 p.m. Budget review
 - Budget introduction, summaries and financial overview
 - Staffing strategy and changes - values action plan
 - Grants
 - Olympic planning
 - Financial monitoring and administration
- 5:45 p.m. Review of regular meeting

Regular Meeting - City Council Chambers - Lower Level

6:00 p.m.

I ROLL CALL

II PUBLIC INPUT

Monthly pass for Racquet Club Fitness Center - Pat Bannister

III COMMUNICATIONS FROM COUNCIL AND STAFF

IV WORK SESSION NOTES OF MEETING OF APRIL 23, 1998

V PUBLIC HEARING

1. Ordinance approving lot line adjustment, amending the Snyders Addition to the Park City Survey to combine lots 6, 7, 8, 25, 26 and 29 of Block 29 at 923 Empire Avenue, Park City, Utah
2. Ordinance approving the first amendment to the Cove at Eagle Mountain Record of Survey located at Gallivan Loop and Meadows Drive, Park City, Utah **(to be continued to a date uncertain)**

VI CONSENT AGENDA

1. Resolution proclaiming Saturday, May 9, 1998 as Letter Carriers Food Day in Park City, Utah
2. Ordinance approving lot line adjustment, amending the Snyders Addition to the Park City Survey to combine lots 6, 7, 8, 25, 26 and 29 of Block 29 at 923 Empire Avenue, Park City, Utah
3. Ordinance approving the first amendment to the Cove at Eagle Mountain Record of Survey located at Gallivan Loop and Meadows Drive, Park City, Utah **(to be continued to a date uncertain)**
4. Ordinance approving a condominium plat for the First Western Mortgage Building at 1245 Deer Valley Drive, Park City, Utah
5. Award of contract to Zions Bank for banking services

VII ADJOURNMENT

Posted: 5/4/98



**PARK CITY WORK SESSION NOTES
SUMMIT COUNTY, UTAH
MAY 7, 1998**

Present: Mayor Brad Olch; Council members Hugh Daniels; Roger Harlan; Shauna Kerr; and Chuck Klingenstein

Toby Ross, City Manager; Myles Rademan, Public Affairs Director; Tom Bakaly, Finance Manager; Lloyd Evans, Chief of Police; Frank Bell, Olympic Planning Director; Bob Stephens, Administrative Services Director; Ron Ivie, Chief Building Inspector

Joan Calder, Chamber/Bureau Executive Director; Mike Andrews and Dave Peters, Park City Arts Council; Rich Miller, Habitat for Humanity

Absent: Paul Sincock

1. Council questions and comments. The Mayor requested a parking committee meeting to review the data. The City Manager explained that this is tentatively scheduled for June 11. The Mayor, Myles Rademan, and Roger Harlan have been invited to speak in Boise on the same date. It was pointed out that the necessary financial information would not be available until June 11. Ms. Kerr felt the date should remain the same as the public has been put on notice and delaying it is a problem. It was determined to maintain the June 11 parking discussion date and to investigate early afternoon flights from Boise. Roger Harlan distributed a brochure published by the Library regarding its history. He continued that he and Ms. Kerr attended a State Engineer's hearing regarding a protest of Park City's application. In response to a question from Ms. Kerr, the City Manager explained that the senior citizens' van will be replaced. Chuck Klingenstein reported that the Historical Society held a luncheon for retiring Director Yvonne Stokes; the Society hired Sandra Morrison for fill her position.

Myles Rademan noted that at last week's meeting, Fred Jones made a presentation about setting up a task force on the downtown revitalization master plan. Committee groups are in the process of making appointments. The group will be meeting every Tuesday from 8 a.m. to 10 a.m. for several months and there will be public meetings. With regard to involving the Parks and Recreation Board, the Mayor felt this committee should be kept small and its charge is more related to planning than aesthetics. Hugh Daniels understood that the Parks and Recreation Board would be involved once there are more specifics and the Mayor believed that Mr. Jones desired to keep the committee as efficient as possible. Ms. Kerr felt that this would be a visioning process and the Parks and Recreation Board should not be involved yet. Myles Rademan believed that beautification will be a significant part of considerations. The Mayor felt it appropriate that Fred Jones, who is chairing the committee, make a determination about the Parks and Recreation Board's participation. The City Manager stated that the strategies affecting pedestrian connections will be discussed. The Council

agreed with the Mayor's suggestion. Chuck Klingenstein volunteered to serve on the committee and Hugh Daniels committed to attend meetings as an alternate Council representative.

2. Chamber/Bureau quarterly report. Ms. Calder stated that the Chamber has been successful in opening a new visitor information center which supplements the services provided at 528 Main Street. It is a high technology center and easily accessible to people. There have almost been as many visitors at the center this week as during a ski week. She added that UDOT was very cooperative in allowing signage on SR 224 and SR248 and hoped the City would consider directional signage for the center as a part of its program.

Ms. Calder stated that December visitor nights were up 3%, January down 4%, February down 4%, and March down 1%. She recognized that there is no better indicator than the sales tax numbers, which will not be available for several weeks. She emphasized that her numbers are not reflective of everyone's business, but seem to reflect the bus ridership experience. Ms. Calder discussed a recent survey regarding the number of restaurant seats, which includes Chamber members in the Snyderville Basin, however, most of the seating is in the Park City. Chuck Klingenstein suggested tracking retail inside and outside the City limits and Ms. Calder indicated that the Chamber also has this information. Mr. Klingenstein expressed that he would be interested in that information. Ms. Calder explained that some of the indoor seats close in the summertime, i.e., Deer Valley Resort and fewer than half the seats are on Main Street. She added that this is a baseline report which will continue to be refined. Although there is no previous information, it is acknowledged that the number of restaurants has grown over the past three years. The marketing summer piece was distributed and Ms. Calder discussed its inclusion in various magazines. This is an upgraded image piece for Park City and reflective of the type of audience targeted. The Chamber is also increasing direct mail and have sent out over 100,000 invitations to call, e-mail, or write back for this piece. She added that there has been an effort to balance the recreational as well as the arts and culture attractions. The Mayor stated that this is the best piece the Chamber has produced and congratulated her.

Hugh Daniels pointed out that there is a proposal in the budget to increase the resort cities sales tax and traditionally the business community would not support this. The revenues may be earmarked specifically for the Olympics which is to the benefit of the business community. He asked if Ms. Calder has a feel for the reaction. She responded that she has not had an opportunity to discuss this with the Executive Board, but will schedule this topic. Ms. Calder agreed that supporting a tax increase is an unusual position for businesses. It would take a careful, thorough, and specific understanding of what the new monies would be proposed for in order for the business community to support a new tax.

3. Budget review.

Budget introduction, summaries and financial overview. Finance Manager Tom Bakaly explained that this is the second year of a two-year budget. The focus this week will be on staffing and next week on capital improvements. He reviewed the schedule for budget review and explained that there will be an additional public hearing on May 14; on June 4 another public hearing will be held and the adoption of the tentative budget is anticipated. Hopefully, tax rate information will be available from the County in early June. He encouraged Council to use the spreadsheets in conjunction with the budget document as another budget document will not be generated this year. This is a "no tax increase" budget. Mr. Bakaly explained that if there is a property tax increase, a truth in taxation hearing must be held. If there is increased valuation due to growth within the base, and the budget remains revenue neutral, then the tax rate would decrease. He emphasized that the City has not only not increased its rate because of assessed values, but the rate has decreased. Ms. Kerr felt it would be helpful to share tax rate information with the media about the past five to six years. Roger Harlan suggested having this information on the tax bill produced by the County as the City is often mistakenly criticized as raising taxes. Mr. Bakaly didn't feel it was possible to do anything on the tax bill and Hugh Daniels explained that work is being done on an informational budget piece for citizens.

Mr. Bakaly emphasized that Council will be revising the financial plan for this year, and the capital improvements program is a five-year plan. Fiscal year 1999 increased substantially because many federally funded projects appeared in the budget, but it is not proposed to appropriate \$20 million for projects this year and many of them have been moved out. This will be discussed further next week. The Finance Director explained that budgets have to be before the Council by the third week in May according to state law. He pointed out that the budget for FY 1998 should be adjusted from \$49,223,000 to \$79,151,000 reflecting a change of \$29,928,000, keeping in mind that this is due to interfund transfers. The adjustment is mainly due to funding capital improvement projects from last year, however, the money was unspent and the budget will be adjusted to reflect that. He pointed out an entry for \$4 million which represents refunding some RDA bonds on Main Street under debt service. The original budget in 1999 went from \$30.8 million to a plan of \$1.9, but that is being adjusted to what the City is actually going to spend this year and moving larger federally funded projects out. This represents a change of almost \$20 million to a budget of \$31.5 for 1999. In response to a question from Roger Harlan, Mr. Bakaly explained that "other" under "resources" includes funding from the federal government. He continued that there is not a lot of change in revenue from 1998 to 1999. This is a no tax increase budget and the City is continuing the process of matching expenses with revenues and if Council would like to add a program or project, there needs to be a transfer of funding. Hugh Daniels interjected that in the past, the City had large carry-overs that were allocated to the capital improvements budget; that is no longer the case.

With regard to the capital improvements budget which will be discussed next week, Hugh Daniels expressed that the spreadsheet can be misleading as there could be major decreases to projects, but it doesn't mean that they're eliminated.

Staffing strategy and changes - values action plan. The Finance Director explained that last year the City Council approved staffing changes for 1998 and 1999. When the 1999 plan is compared to 1998, there is an 11.75 increase in personnel; 9.5 of those were approved as part of the plan last year resulting in the addition of 2.25 to the new plan. There will be no formal department presentations, but managers are available for clarification on proposals. Mr. Bakaly noted that in the Community Development Department there is a reclassification of a senior building inspector and the special project manager is proposed to be a full-time position with benefits. Last year, Council approved four positions for 1998 and two positions for 1999 in the Police Department, offset by the reduction for Police Officer I. The lieutenant position is requested which would be offset by reduction of two police officers who have not been hired yet. He explained that the Department recommended this position with no offset, but that is not the Manager's recommendation. In response to a question from Shauna Kerr, Mr. Ross indicated that the four positions for 1998 were not filled because there were resignations.

Chief Lloyd Evans explained that the lieutenant's position is intended to be an internal promotion from the supervisory staff. Chuck Klingenstein emphasized that this adds management, and cuts back on police presence on the street. Chief Evans explained that without a mid-manager's position, results in his running the day-to-day departmental affairs, not doing things much differently than when he was Deputy Chief, and then accepting the Chief's responsibilities as well. It becomes a relative health issue for the Department and to prevent him from being "bogged" down he really needs someone to assist him with the management with the day-to-day operations in a manager's role. He relayed that they have had a relatively difficult time in filling positions with qualified police officers and have carried vacancies. It doesn't make sense to go into a budget year carrying more vacancies and Chief Evans believed this negotiated resolution is the best way to manage the Department. He believes that there will need to be additional officers on the street in some future time frame, but the problems of the organization need to be addressed now. In response to a question from Shauna Kerr about recruiting officers, Chief Evans explained that Park City is not the only organization looking for employees and competing with larger agencies for the same pool of individuals is difficult. Park City's standards aren't higher or more restrictive, it's just a matter of personal decisions. Mr. Harlan asked if the reserve program would continue to attract younger officers. Chief Evans explained that the reserve program has been a benefit; there will be supervisory changes and changes to meet new statutes, but it is intended to continue this program into the future. There was discussion about POST graduates, and Chief Evans explained that it has been the Department's practice to hire someone with experience to avoid a learning curve that may entail two years. Ms. Kerr suggested that with the Olympics coming, the City could hire new graduates so there is lead time for a learning curve and in consideration that all the agencies will be looking to hire people in that time frame. Chief Evans understood her point, but expressed that one of the problems is not looking at the Department's needs today. Hugh Daniels stated that he has trouble supporting this position and losing two line officers, although he understands the difficulty in hiring. Adding another manager is difficult for him to support. The Mayor disagreed with Mr. Daniels and felt strongly that if a pool of applicants would surface, he would be willing to look at

the contingency budget to accomplish staffing. Based on Chief Evans' work load, Mayor Olch supported the proposal for the lieutenant position. Chief Evans explained that the proposal is when he promotes the supervisory employee, that the supervisory position would not be replaced. Mr. Daniels pointed out that this would result in another vacancy in line staff. The City Manager explained that even with this plan, there is a additional recruitment required at the lower level.

Toby Ross clarified that the City has typically been able to hire one person for a recruitment and sometimes none. There are four positions available, there are three vacant positions, and recruitments aren't handled simultaneously. The City has taken the position of not hiring marginal employees, but have seriously discussed hiring inexperienced individuals. It will be fortunate to have positions filled in this budget year. He was not certain that providing two more positions would get more officers on the street, but Chief Evans may ask for two more positions in 2000. It does indicate that the supervisory staff is being increased by one position and that is a philosophical question Council will have to deal with. The City Manager stressed that he feels the position is justified and the perception that there is no on-street presence is not exactly true. Not only can the lieutenant be on the street in a supervisory, training, or an emergency situation, but in freeing up Chief Evans, there is an opportunity for him to affect the effectiveness of patrols. Ms. Kerr asked what the Council could do to fill these positions so that working for Park City Municipal Corporation is more attractive to candidates. She is willing to adequately staff the Police Department. Chief Evans expressed his appreciation and added that the City is committed to bringing the best employee here, and the response to recruitment is difficult to understand. Raising salaries may make a difference, but he believes it comes down to an individual's perspective of quality of life for him and his family. A certain segment of the law enforcement community prefers to live in the town that they serve and don't want to commute. Considering the size of the department, an individual who turns out to be a mistake, represents a significant amount of time lost in training and a fair impact on the department across the board. He apologized for not clearly identifying the problem, but two officers left because of personal goals and their resignations had nothing to do with the Department or pay, but related to quality of life for them. The Department has just conducted a recruitment, and is looking at three individuals who are in the final stages of review. In response to a question from Roger Harlan, Chief Evans noted that a majority of his officers live outside the County. Mr. Harlan discussed attracting officers from other agencies and including housing as part of the package. Chief Evans felt that an individual who is young with few family commitments is more likely to want to live closer to this community. An officer with a wife and established family and home, is less likely to consider Park City because of diminished quality of life.

Frank Bell, Olympic Planning Director and former Chief of Police, explained that operating the Police Department without a second in command was an experiment for a year or so. He always had the honor and privilege to have Lloyd Evans work as his Deputy and manage the day-to-day affairs of the Department. This left him free to work on the planning and managing of the goals of the Department in conjunction with the Council and City Manager, and his personal goals

which are established by the City Manager as well. When this was set up, it was recognized that there were some risks involved and staff may be back before Council asking that this position be reinstated. He believes that the Deputy Chief of Police is critical to handling the minutia so that the Chief can manage in the context of the community vision. Mr. Bell has observed Chief Evans develop in this position over the last nine months and he is doing a marvelous job, but feared he will not be doing the sorts of things that need to be done in the community if he has to continue to "be all things to all people". He pointed out that it is very difficult to operate an organization with 35 people, in this case, without a good second in command. Chief Evans needs someone to be in command when he is out-of-town or not available and it needs to be the same person day in and day out, with sufficient management skills and expertise. Frank Bell supports this position and clarified that he lobbied against a full Deputy Chief position but given the desire for an internal promotion, felt it ought to be filled at a lower level, allowing that person to grow into the Deputy position. The Mayor again stated that he is in favor of supporting the position. Chuck Klingenstein acknowledged his initial reticence, but Chief Evans' argument is well taken. He understood there will not be a diminishment of street presence which is key to him, and will therefore support this. Hugh Daniels felt that eventually this position will be needed, but disagreed with filling it currently. Shauna Kerr supports this position and anything Council can do to adequately staff the Department. Roger Harlan expressed his support for an assistant to the Chief.

Tom Bakaly discussed other Police positions outlined in the spreadsheet. In Public Works, there are two secretarial positions, adjudication officers and project manager. The Mayor asked if the project manager would be filled internally and the City Manager responded that the City would recruit for that position. Hugh Daniels stated that he doesn't have a problem with a project manager to keep things on budget, but asked that it not necessarily be tied to Public Works. There are projects in other departments and it may make more sense to have that person in Administration as opposed to Public Works. He recognized the current of needs of Public Works, but was uncertain if the position belonged there in the organizational table. Mr. Bakaly discussed the staffing in the Administrative Services Department, including an accountant, which would be funded by the enterprise funds as that person would manage enterprise operations. Hugh Daniels understood that this would be a CPA position and Mr. Bakaly expressed that the position should be filled by a qualified person. Mr. Daniels noted that he supports the position, but is uncertain if a CPA is required. Mr. Bakaly explained that the housing allowance for the Finance Department has been increased as more employees live within the allowance boundaries.

In response to a question from Shauna Kerr, Bob Stephens explained that he is exploring the option of moving the court and finding that it is more complicated than originally anticipated because of the issue of the City retaining a court presence. The staff is contemplating the concept of a municipal or justice court within the City limits and "farming" out the third district matters. However, Judge Saddler has expressed reluctance to absorb the City's work load. He continued that Salt Lake City is trying to change some of the regulations for the process for trials de novo being moved from the justice court to the district court and staff is waiting for that to get

settled. Judge Nearing would like a decision by July 1 but there is no way that date can be met, but it is proposed to move jury trials to the new justice center as arraignments will be conducted there and it will become a court of record. The court's workload has been increasing and a temporary has been hired to assist during the state computer conversion which has been very difficult. Mr. Stephens is requesting an additional .6 position for a bailiff to be shared with the County as the court security system is becoming more critical. In summary, the request is for additional clerical help and a bailiff.

Mr. Bakaly reviewed the Leisure Services Department's request for staffing or reclassifications affecting library assistant, library director, parks and golf supervisor, secretary, golf course starter, recreation coordinator, and the Recreation District contract dealing with the City's obligation to maintain fields. Under the City Manager's Department, there is an administrative secretary which is an additional position. The City Manager explained that the Legal Department will be relocating along with its support staff. This person would support his and Linda Cook's operations who will moving into the legal offices. Mr. Bakaly explained the reclassification of a building inspector to a full-time "project manager". In response to a question from Chuck Klingenstein, Ron Ivie, responded that their work drops off somewhat in the wintertime, but it is hoped to retain a contract employee who is very qualified whose primary assignment would be the resort project. Chuck Klingenstein requested more information on the administrative secretary and the project manager for Public Works as he felt Hugh Daniels made a good point. The City Manager assured Council that staff would come back with options for the project manager proposal, and in the context of the space needs issue scheduled next week, staff implications will also be discussed.

Grants. Tom Bakaly explained that the City appropriates a total of 2.25% of its annual General Fund budget each year for grants. He referred to the grants spreadsheet and added that the Grants Committee supports this recommendation. The Arts Council and Habitat for Humanity are requesting additional funding, which the committee does not support. The Mayor invited applicants to discuss their requests.

Arts Council. Mike Andrews, Park City Arts Council, referred to his written request (attached) outlining objectives. The Park City Arts Council has grown from a fledgling organization to a mature and fiscally responsible organization. He introduced Dave Peters who is the Treasurer. Last year as they undertook the granting process for the Council, it became clear that the allocations are not meeting the demands. They will be involved in their next round of granting very shortly and expect to see a significant increase in the amount requested. Last year, the requests totaled \$39,000 and 60% was granted. He pointed out that some of the funds allocated to the arts goes for current administrative expenditures and they have made a diligent effort to change the balance of funding. Dave Peters added that about four years ago, 80% or 90% of the funding was public which has shifted to about 40% public, 30% private, and 30% event generated. He also believed grant requests are going to increase significantly and applicants can be turned down once or twice, but eventually will not return. They are not necessarily here asking for more funding for the Arts Council, as much

as they are asking for support of their additional responsibility of being an advocate for funding other art organizations and .0076 could be .009. Mr. Peters explained that the current office space in the Main Street Mall but the Arts Council is looking for a less transient, more "dignified" publicly accessible space. Mr. Andrews requested that the additional funds go directly to the granting process and not to administrative expenses. It is their goal to become self-sufficient at some point in the future in handling those expenses. This is money that will result in benefit to citizens and he pointed out that .0076 is a small percentage of a \$31 million budget. The Arts Council will meet with the County Commission on June 1 on getting the 1/10 of 1% tax for arts and recreation on the ballot. They will be coming back to Council regarding office space next week when space needs will be discussed. Mr. Andrews commented on the Arts Council's potential role in procuring grants relating to the Olympics. Mr. Peters pointed out Joanna Charnes' success over the past four or five years with demonstrating that the Arts Council can accomplish its goals, and she hopes to spend more time writing grants and securing public and private monies that will reduce dependence on governmental funding. He discussed the success of the film series and their continuing improvements in financial monitoring.

As a member of the Grants Committee, Hugh Daniels pointed out that if the 1/10 of 1% arts tax is successful, it will provide a sizeable income for the Arts Council and since most of it would come from Park City, it may be unlikely that the City would provide a grant. He hoped that they look at bringing back programs where the sales tax is generated. There was a request for 1% of the capital improvements fund which the City Attorney viewed as an impact fee and the committee did not recommend a General Fund allocation for the 1%. Concerning space, the committee felt it appropriate to look at that with all interested non-profits in conjunction with the City's space needs study. With regard to the increase in the percentage, it was felt that it would be unfair to arbitrarily increase a percentage without looking at all categories and not necessarily appropriate to do this in the middle of a two-year budget. He pointed out that the arts will receive 7% more than last year because the rate has increased. It may only represent \$3,000, but is more than they received last year. He is pleased with the system and appreciates their efforts in granting art funds. The committee is interested in hearing Council's comments on their recommendation of not increasing the percentage at this time.

Roger Harlan pointed out the merits in exploring alternatives in funding and noted that the Friends of the Library have raised \$12,000 for the Library. Ms. Kerr stated that she served on the original committee who established the criteria for grants. It was never her vision that the City continue increase percentages for organizations, but rather the City divide the "pie into smaller pieces" allowing more groups to become involved. She feels this is working and sees no change in circumstance that would merit a change in the policy. Grants are seed money and not intended to continue to fund organizations or increase funding indefinitely. She was also reluctant to change the policy in the middle of a two year cycle and there is an increase of \$3,000. Mike Andrews thanked Council for their support over the years, but explained that there are more worthy proposals for their consideration and there may be a greater need than Council envisioned. Dave Peters added that he



Attest:

Janet M. Scott, City Recorder

Approved as to form:

Mark D. Harrington, Assistant City Attorney

