



**PARK CITY COUNCIL MEETING MINUTES
445 MARSAC AVENUE
PARK CITY, SUMMIT COUNTY, UTAH 84060**

September 12, 2023

The Council of Park City, Summit County, Utah, met in open meeting on September 12, 2023, at 9:00 a.m. in the City Council Chambers.

SPECIAL MEETING

I. ROLL CALL

Attendee Name	Status
Mayor Nann Worel (via Zoom) Council Member Ryan Dickey Council Member Max Doilney Council Member Becca Gerber Council Member Jeremy Rubell (via Zoom) Council Member Tana Toly Matt Dias, City Manager Margaret Plane, City Attorney Michelle Kellogg, City Recorder	Present
None	Excused

II. PUBLIC INPUT (ANY MATTER OF CITY BUSINESS NOT SCHEDULED ON THE AGENDA)

Mayor Worel opened the meeting for any who wished to speak or submit comments on items not on the agenda. No comments were given. Mayor Worel closed the public input portion of the meeting.

III. OLD BUSINESS

1. Request by Summit County to Approve an Interlocal Agreement (ILA) for Basic 911 Service between Summit County, Park City Fire District, and Park City Municipal in a Form Approved by the City Attorney:

Council Member Rubell disclosed he was chair of the Park City Fire District Administrative Control Board, and it would not affect his decision on this matter.

Jed Briggs, Budget Manager, Chief Zanetti, Park City Fire District (PCFD), and Shayne Scott, Summit County Manager, were present for this item. Briggs stated he was asked to analyze the ILA and look for possible questions and/or concerns. The information was compiled and added to the packet. Chief Zanetti reviewed PCFD started providing service on the east side of the county in 2000 and noted that community was small and still needed help. In 2021, the state passed HB 303 that stated small communities needed to have basic emergency service. At that time, he went to the county council to express concern that PCFD was not being compensated for the level of service they provided to the east side. He worked with Summit County Council Chair Roger Armstrong and Shayne Scott, Summit County Manager, and this plan was put together. Chief Zanetti felt the proposed plan was fair and equitable for all the communities in the county. North Summit Fire District (NSFD) hired a fire chief in the past year, and they were taking over Emergency Management Services (EMS) this year. He thought the ILA was the right direction for PCFD. He noted this agreement needed to be in place as they made their budgets for next year.

Council Member Gerber asked why the ILA had a 20-year term since it was the first time things were implemented in this way. She thought a shorter agreement might be wise as things were being figured out. Chief Zanetti stated they had been in negotiations for two years and he felt it was a good plan for Park City and the taxpayers. The agreement would provide the minimum level of funding for a basic service. Cities and districts that wanted to increase their level of service would need to increase their taxes. Scott stated the 20-year term was proof that the County was investing in this service.

Council Member Rubell asked Chief Zanetti to discuss basic service compared to advanced service. Chief Zanetti stated basic service was a basic EMT service. Advanced service was more training for the EMTs so they could perform more services. Within PCFD, the EMTs were trained at the highest level of service the state offered, with paramedics and critical care for situations when the helicopter couldn't fly. Council Member Rubell noted the advanced service level was funded through the PCFD tax levy.

Council Member Gerber indicated there were four interlocal agreements and asked who the parties were. Chief Zanetti stated there were ILAs between the county and PCFD, North Summit (NSFD), and South Summit (SSFD), along with their respective communities. Mayor Worel asked if all three fire districts with their respective municipalities needed to sign the ILAs to make it work, to which Scott affirmed. He also noted there were mutual aid agreements and an agreement with SSFD and one of the other fire districts to provide the service for them in the case that they could not provide that service. He stated PCFD had been covering SSFD and was prepared to continue providing that service if they requested that service. In that case, there would be an ILA between SSFD and the other provider. Chief Zanetti indicated they were working on the SSFD ILA today because SSFD needed another year to get up and running. They would contract with NSFD or PCFD to provide service until then.

Council Member Dickey asked if it was possible that NSFD or SSFD would not be able to provide the basic service and as a result PCFD would be required to provide mutual aid to fill that gap. Chief Zanetti stated PCFD had done mutual aid with many jurisdictions, but a request for mutual aid could be turned down if he didn't have the capacity to help. The mutual aid agreement was a formality and was a good procedure. He hoped NSFD would be able to give mutual aid to PCFD in the future. Council Member Dickey asked about the cost with this agreement. Chief Zanetti stated each fire district got \$1 million and PCFD would get an additional \$1.2 million to provide paramedic service. Currently, the county paid PCFD \$1.8 million to operate in the other part of the county.

Council Member Toly asked what the fire district boundaries were. Chief Zanetti stated the boundaries would need to be redefined. Currently, the EMS boundary was all Summit County. The PCFD boundary was the same as the Park City School District, NSFD had a third of the county and SSFD had a third of the county. When NSFD received their EMS license, the boundary would be the same as the fire district. The district had the ability serve the people in that area exclusively. In the past 20 years, Chief Zanetti put the PCFD model in other areas, so those areas received advanced service. After the ILAs were in place, the other districts would assume the responsibility for their jurisdictions. Council Member Toly asked how the communities in Wasatch County, such as Hideout, Blackrock, and St. Regis, were served. Chief Zanetti explained there were some political complications, but they responded and gave care until Wasatch County arrived. For critical situations, PCFD would take the patient to the hospital. He thought Wasatch County would have to build a fire station in that area soon.

Council Member Dickey asked what HB 303 required of the county. Chief Zanetti responded that the county had the obligation to provide a basic level of service throughout the county. They analyzed several things and felt the service should remain in the fire districts. He worked with the City for the past year. This bill was passed to ensure small areas in Summit County and in other counties in Utah had EMS service. Summit County gave money to the small communities, and to make it fair, they also gave money to PCFD. Council Member Dickey asked what the downside of a five-year term would be. Chief Zanetti stated it took two years to get the ILA to where it was today. They would need to discuss this with all the entities in the county again in five years. He thought NSFD and SSFD needed to get going because their communities were growing and they needed to take on their responsibilities. The risk with a shorter agreement was that the other entities would ask for more money and that would come from the west side taxpayers. Scott asserted Chief Zanetti did a great job on the ILA. The countywide basic level of service allowed the county to use the general fund to provide that service. He was grateful PCFD would always be there to help the other communities.

Mayor Worel opened the public input. No comments were given. Mayor Worel closed the public input.

Council Member Gerber favored having a five-year term to the agreement with future check ins. She also asked to see the other ILAs in the County. Scott stated the other ILAs could be supplied for review. The ILA for NSFD only had a name change. The ILA for SSFD was different since they weren't ready to take on the responsibility. Council Member Rubell favored having a 10-year agreement and could support a 20-year agreement with an option out of it. He noted the agreement was fair as it was structured. He proposed adding language that if funding was changed for other ILAs, then the whole agreement should be revisited. He thought the only way the agreement would be unbalanced was if the other ILAs changed. He didn't want to have an agreement for less than 10 years.

Council Member Toly stated she was uncomfortable making a decision so soon after receiving this information. She asked if this item could be discussed further at Thursday's meeting. Council Member Dickey favored continuing the discussion to Thursday. He expressed concern that other entities wouldn't tax themselves to increase their level of service and would depend on PCFD for that advanced level of service. He asked what would happen in that scenario. Scott stated the countywide basic level of service would be funded and he thought the \$1 million per entity was sufficient to have that level. Council Member Dickey stated there was a lot of growth in the county and he asked if the funding was sufficient with the proposed growth. Scott stated those entities could tax for additional service, but these ILAs were obligating them to provide the basic service.

Council Member Rubell asked if language could be added to state that any community that decided the basic level of service wasn't sufficient and relied on PCFD or asked the county for additional funds, would be a cause to reopen the agreement. Scott stated they could change the language but he wanted the fire districts to have enough time to get into action. He could poll the county council to see if changes to the ILAs were acceptable. He didn't think it was necessary to add language because the language to provide the service was already in the agreement.

Council Member Toly asked what the Summit County deadline was for this agreement. Scott stated the Chiefs needed the agreements by September 20th. Council Member Doilney indicated Chief Zanetti stated it would take so much time to revamp a shorter term agreement. Some agreements justified long terms because they were so complicated that the unintended consequences of reopening them could be worse than the changes trying to be made. It took two years of work to come up with an agreement and a 20-year term made sense. It was important to trust the people who did the work. Council Member Rubell agreed but noted the agreement hinged on the fact that the money was equally funded for each district. He wanted a condition that if the funding distribution changed, then the agreement would need to be opened.

Council Member Gerber was concerned about the fair and equal concept because equal wasn't always fair. She asked if the east side needed more to get going. Sixty five percent of money came from the Park City area, but PCFD served 30,000 people. She didn't know how the \$1 million was reached and asked if PCFD should take it if they didn't need it. Scott felt "fair" was in the eye of the beholder. The agreement wouldn't work unless the county paid each district the same amount. He wanted to pay each district the same in order to be able to use money from the general fund. He hoped the Council could trust the administration.

Matt Dias summarized they would work with Scott and Chief Zanetti on limiting the agreement term and adding an equal funding provision. He wouldn't promise they could change it, but they would work on it. Council Member Toly asked how the county council received the agreement. Scott indicated it went to the Council of Governments (COG) and they heard it there. The county council needed to be the last signer of the agreements. Council Member Rubell stated the county had two liaisons on this process as well. There were originally 10-12 options for the agreement, and they were involved throughout the process. The legal document came out 10 days ago defining what was hoped to be achieved.

Briggs reviewed the City laid out some concerns in the staff report and he stated the Council could reach out to Matt Dias or Margaret Plane as well as to Summit County with questions. Chief Zanetti stated this was the best thing for PCFD, the City, and for Summit County. This ILA was a formality, but it would not affect the service. It could result in a smaller staff and it was positive all around.

Council Member Gerber moved to continue a request by Summit County to approve an interlocal agreement (ILA) for Basic 911 Service between Summit County, Park City Fire District, and Park City Municipal in a form approved by the City Attorney to September 14, 2023. Council Member Doilney seconded the motion.

RESULT: CONTINUED TO SEPTEMBER 14, 2023

AYES: Council Members Dickey, Doilney, Gerber, Rubell, and Toly

IV. ADJOURNMENT

With no further business, the meeting was adjourned.

Michelle Kellogg, City Recorder